PREPARED BY: DATE PREPARED: PHONE: Austin Ligenza February 2, 2021 (402)471-0050

LB 133

Revision: 01

FISCAL NOTE

Revised to include estimate of fiscal impact.

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT - STATE AGENCIES (See narrative for political subdivision estimates)									
FY 2021-22 FY 2022-23									
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE					
GENERAL FUNDS	See below	See below	See below	See below					
CASH FUNDS	See below	See below	See below	See below					
FEDERAL FUNDS									
OTHER FUNDS									
TOTAL FUNDS	See below	See below	See below	See below					

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 133 seeks to amend various sections related to taxation, and to enact the Nebraska EPIC Consumption Tax Act (EPIC Act). LB 133 changes the following:

- The Nebraska Budget Act;
- Tax-increment financing;
- Property tax;
- The inheritance tax;
- Sales and use taxes;
- The income tax;
- The Homestead exemption;
- The Tax Equity and Educational Opportunities Support Act (TEEOSA); and
- The Community College Aid Act.

Additionally, LB 133 changes the deadline for applications under the ImagiNE Nebraska Act to be the effective date of the EPIC Consumption Tax Act.

LB 133 transfers \$240 million from the Cash Reserve Fund to the Consumption Tax Transition Fund on or before December 31, 2023.

The Nebraska Budget Act:

Under LB 133, The Nebraska Budget Act will be terminated as of January 1, 2024. After this date, the EPIC Act will dictate the budget process. This will require restructuring and significant changes for all political subdivisions to comply with the EPIC Act.

Property Tax:

Under LB 133, the ability to levy property tax will be terminated as of January 1, 2024. Any taxes due from 2023 will still be collected during 2024, but no further property taxes shall be imposed. Along with this, the division of taxes for tax-increment financing will also be terminated. With the termination of property taxes, the Homestead Exemption, TEEOSA, and Community College Aid Act will end.

The Inheritance Tax:

Under LB 133, no inheritance tax will be imposed as of January 1, 2024. Any tax due from 2023 may be collected.

Sales and Use Taxes:

Under LB 133, the Sales and Use tax of the Nebraska Revenue Act of 1967 will be terminated as of January 1, 2024. The same applies to the Local Option Revenue Act and the Qualified Judgement Payment Act. The current recipients of state sales and use tax are the General Fund, Department of Transportation, and cities and counties through the Highway Allocation Fund.

The Income Tax:

Under LB 133, the state income tax of the Nebraska Revenue Act of 1967 will be terminated as of January 1, 2024. Any income tax due from 2023 may still be collected, but no new income tax shall be imposed.

The Nebraska EPIC Consumption Tax Act:

LB 133 establishes the Nebraska EPIC Consumption Tax Act, which is to replace the various sources of tax revenue currently being used by the state and local institutions. Under the EPIC Act, taxable property and services will be taxed at a rate of 10.64%. The following items are exempt from the consumption tax:

- The sale of land;
- The purchase of fuel:
- The purchase of taxable property or services for business purpose;
- The purchase of taxable property or service for investment purpose:
- The purchase of taxable property or service for educational purposes; and
- The purchase of used property.

LB 133 allows for any person engaging in a trade or business, including farms and ranches, to apply for a tax-exempt certificate. This application is to be created by the Tax Commission, as well as any relevant rules and regulations. The tax-exempt certificate is required to contain an identification number unique to the applicant.

LB 133 allows for qualifying families to receive a monthly consumption tax allowance. For such families, they will be required to apply for certification with the Department of Revenue through a form created by the Tax Commissioner. Upon approval, a qualified family will receive an amount equal to the consumption tax rate multiplied by the relevant federal poverty rate. In the first five days of each month, a qualified family would receive 1/12 of this amount. If any significant changes occur within a qualified family, they would be required to fill out a form with the Department of Revenue detailing the change.

LB 133 requires all registered sellers or liable persons to remit consumption taxes on or before the fifteenth day of each month to the Tax Commissioner, along with the completion of a form reporting various details relating to gross payments received and taxes collected for the prior month. The EPIC Act allows for registered sellers to deduct 0.25% from the consumption tax they collect to reimburse for the cost to collect the tax.

LB 133 identifies large sellers as any seller that has collected more than \$100,000 in consumption tax in the prior 12 months. These sellers are required to remit their taxes due to the Tax commissioner on the first Monday or first business day following the end of the week. These sellers are required to provide security in the form of a cash bond, surety bond, a certificate of deposit, or a treasury bond in an amount equal to \$100,000 or 1.5 times the average tax liability of the large seller, whichever is greater.

LB 133 requires the Tax Commissioner to prepare an annual report beginning in 2025 to present to the Revenue Committee. This report is to include information on the audits, assessments, or examinations done by the Department of Revenue in the previous year.

LB 133 establishes a new process of budgeting for state agencies and other political subdivisions. Beginning in 2023, each state agency, county board, and state college system is to submit an annual budget to the appropriations committee chairperson and to the Governor. An annual request for an agency is limited to the amount equal to the percentage change in the Consumer Price Index for All Urban Consumers, which is released by the federal Bureau of Labor Statistics. In the event of a disaster, the agency can petition the legislature for an additional 2.5% budget increase.

Beginning in 2023, LB 133 seeks to expand the Department of Education to include all public elementary and secondary schools. Annually, each school will be required to send their budget request to the Department of Education, which will include these requests in its own annual budget request. Starting January 1, 2024, the primary revenue source for these schools shall be the taxes collected under the Nebraska EPIC Consumption Tax Act.

Beginning in 2023, the Governor is to submit an annual budget to the legislature by October 1. This will then be processed by the appropriations committee, who will present a comprehensive budget to the legislature, of which balances expenses with the projected revenue by the Nebraska Economic Forecasting Advisory Board.

The disbursement of consumption tax revenue is identified as the sole responsibility of the State Treasurer. Payments to county boards will be disbursed on a semiannual basis by the State Treasurer.

General Fund Impact:

The Department of Revenue estimates the consumption tax from LB 133 to generate the following revenue to the General Fund:

- FY22-23: \$0
- FY23-24: \$3,839,000,000
- FY24-25: \$9,541,000,000
- FY25-26: \$9,879,000,000
- FY26-27: \$9,879,000,000

This revenue gain will be offset by the elimination of income, sales, property, and inheritance tax, which will cause a revenue loss of:

- FY22-23: \$0
- FY23-24: (\$2,187,000,000)
- FY24-25: (\$8,134,000,000)
- FY25-26: (\$11,206,000,000)
- FY26-27: (\$11,664,000,000)

Net expenditures for the general fund are expected to change as well. The elimination of the Homestead Exemption and Real Property Tax Credit will decrease expenditures, but will be offset by the monthly consumption tax allowance provided for in LB 133. This net change in General Fund expenditures is as follows:

- FY22-23: \$0
- FY23-24: \$868,000,000
- FY24-25: \$1,377,200,000
- FY25-26: \$1,407,500,000
- FY26-27: \$1,438,600,000

The Department of Revenue assumes that a portion of the new revenue will be used to redistribute back to all of the funds and political subdivisions impacted by the Nebraska EPIC Consumption Tax Act. This includes the Highway Allocation Fund, the State Highway Capital Improvement Fund, the Highway Cash Fund, political subdivisions that levy property taxes, counties with local sales tax, etc. The net impact of all funds is estimated as follows by the Department of Revenue:

- FY22-23: \$0
- FY23-24: \$434,600,000
- FY24-25: (\$970,100,000)
- FY25-26: (\$3,765,900,000)
- FY26-27: (\$3,937,900,000)

Please refer to the Department of Revenue's fiscal note for a detailed breakdown on the General Fund impact.

There is no basis to disagree with these estimates.

Expenditures:

The Department of Revenue estimates a one-time OCIO programming charge of \$1,331,242 to implement LB 133.

Additionally, DOR projects the need for additional staff beginning in FY22-23, including Training Specialists, Revenue Agents, Fiscal Compliance Analysts, Revenue Auditors, and more. The personnel costs expected for these staff are as follows:

- FY21-22: \$0
- FY22-23: \$68,700
- FY23-24: \$517,800
- FY24-25: \$422,137
- FY25-26: \$1,833,995
- FY26-27: \$2,475,731

This is expected to be offset by a reduction in staff beginning in FY24-25 as tax issues are completed and positions are eliminated or reassigned These positions are primarily those relating to property assessment and revenue operations. The expenditure reduction is projected as follows:

- FY24-25: (\$2,035,804)
- FY25-26: (\$2,593,740)
- FY26-27: (\$3,103,151)

Please refer to the Department of Revenue's fiscal note for a detailed breakdown on the expected personnel changes.

There is no basis to disagree with these estimates.

Local Impact:

The impact to counties and other political subdivisions will be significant. The revenue sources for nearly all political subdivisions will be eliminated with the repealing of the inheritance, sales and use, and property tax. The EPIC Consumption Tax Act allows for counties, cities, or villages to impose their own consumption taxes, which will offset the revenue loss if utilized.

The sections of the EPIC Consumption Tax Act that change the Nebraska budget process will also significantly impact counties and other political subdivisions. These entities will need to restructure their process to comply with the new requirements, which could create substantial expenditures for staffing and programming.

ADMINI	STRATIVE SER	VICES STATE BUDGET DIVISION:	REVIEW OF AGENCY & P	OLT. SUB. RESPONSE			
LB: 133	AM:	AGENCY/POLT. SUB:	Department of Education				
REVIEWED BY:	Lee Will	DATE: 02/01	/2021	PHONE: (402) 471-4175			
COMMENTS: No basis to disagree with the Department of Education's assessment of fiscal impact.							

ADMINI	STRATIVE SE	RVICES STATE BUDGET DIVISION: REVIEW OF AGENCY	& POLT. SUB. RESPONSE			
LB: 133	AM:	AGENCY/POLT. SUB: Nebraska Community C	College Association			
REVIEWED BY:	Lee Will	DATE: 01/25/2021	PHONE: (402) 471-4175			
COMMENTS: No basis to disagree with the Nebraska Community College Association's assessment of fiscal impact related to the reduction in revenue due to the elimination of property tax collections.						

ADMI	NISTRATIVE SER	RVICES STATE BUDGET DIVISION: REVIEW OF AGENCY &	POLT. SUB. RESPONSE				
LB: 133	AM:	AGENCY/POLT. SUB: Department of Transporta	ition				
REVIEWED BY	: Lee Will	DATE: 02/01/2021	PHONE: (402) 471-4175				
COMMENTS: The Department of Transportation's assessment of fiscal impact seems reasonable given the assumptions used.							

ADMINIS	STRATIVE SE	RVICES STATE BUDGET DIVISION: REVIEW OF AGENC	Y & POLT. SUB. RESPONSE				
LB: 133	AM:	AGENCY/POLT. SUB: Douglas County					
REVIEWED BY:	Lee Will	DATE: 02/01/2021	PHONE: (402) 471-4175				
COMMENTS: No basis to disagree with Douglas County's assessment of fiscal impact.							

ADMINIS	STRATIVE SEI	RVICES STATE BUDGET DIVISION: REVIEW OF AGENCY	& POLT. SUB. RESPONSE					
LB: 133	AM:	AGENCY/POLT. SUB: Lancaster County						
REVIEWED BY:	Lee Will	DATE: 02/01/2021	PHONE: (402) 471-4175					
COMMENTS: No basis to disagree with Lancaster's assessment of fiscal impact.								

ADMINIS	STRATIVE SERV	/ICES STATE BUDGET DIVISION: REVIEW OF AGENCY	& POLT. SUB. RESPONSE					
LB: 133	AM:	AGENCY/POLT. SUB: City of Lincoln						
REVIEWED BY:	Lee Will	DATE: 02/01/2021	PHONE: (402) 471-4175					
COMMENTS: No basis to disagree with the City of Lincoln's assessment of fiscal impact.								

ADMINIS	STRATIVE SERV	ICES STATE BUDGET DIVISION: REVIEW OF A	AGENCY & POLT. SUB. RESPONSE				
LB: 133 AM: AGENCY/POLT. SUB: Nebraska Association of County Officials							
REVIEWED BY:	Lee Will	DATE: 01/21/2021	PHONE: (402) 471-4175				
COMMENTS: NACO's assessment of fiscal impact seems reasonable given the assumptions used.							

LB 133 Fiscal Note 2021

State Agency Estimate									
State Agency Name: Department	of Revenue]	Date Due LFO:				
Approved by: Tony Fulton		Date Prepared:	2/2/2021	2/2/2021 Phone: 471-5896					
	FY 2021	FY 2021-2022		-2023	FY 2023-2024				
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue			
General Funds	See Below	See Below	See Below	See Below	See Below	See Below			
Cash Funds		See Below		See Below		See Below			
Federal Funds									
Other Funds		See Below		See Below		See Below			
Total Funds	See Below	See Below	See Below	See Below	See Below	See Below			

LB 133 section 1 creates the Nebraska EPIC Consumption Tax Act (EPIC Act). EPIC stands for elimination of property, income and corporate taxes.

Section 2 adds definitions to the EPIC Act.

Sections 3 through 5 repeal the state income tax; sales and use tax; all local sales and use taxes pursuant to the Local Option Revenue Act, Qualified Judgment Payment Act, §§ 13-319 and 13-2813; the property tax; and the inheritance tax. These repeals are effective at the end of the day on December 31, 2024. Income taxes due from 2023 may be collected during the calendar year (CY) 2024, but income earned in 2024 will not be subject to the income tax. Sales and use taxes due from 2023 may be collected during the CY 2024, but no sales and use taxes will be imposed on purchases of goods and services beginning January 1, 2024. Property taxes due from 2023 may be collected during CY 2024, but no property taxes will be imposed beginning January 1, 2024. Inheritance taxes due from 2023 may be collected during CY 2024, but no inheritance taxes will be imposed on a deceased person's estate beginning January 1, 2024. It is unclear if the Department of Revenue (Department) or the counties remain empowered to collect delinquent taxes beyond 2024.

Section 6 establishes the Nebraska Taxpayer's Bill of Rights.

Section 7 imposes a tax on the use or consumption in the State of Nebraska of taxable property or services. The rate will be 10.64%. The person purchasing is liable for the tax and it is collected by the registered seller. Section 7 also establishes the method and manner of collection and payment of the consumption tax for various categories of property, services, wages, and salary. This tax is likely inconsistent with the requirements of the Streamlined Sales and Use Tax Agreement and could call into question Nebraska ability to enforce this tax against remote seller or multi-vendor marketplace platforms.

Section 8 provides exemptions from the consumption tax including: fuel; used property; taxable property or service purchased for a business purpose in a trade or business; purchases for investment purposes, and purchases for educational purposes. The Tax Commissioner is to create an application for a tax-exempt certificate to be made available in electronic form on the Department website and in paper form by no later than October 1, 2023.

Major Objects of Expenditure										
21-22 22-23 23-24 21-22 22-23 23-24										
Class Code	Classification Title	FTE	<u>FTE</u>	<u>FTE</u>	Expenditures	Expenditures	Expenditures			
A29621	Revenue Tax Specialist	0.0	0.0	2.0	\$0	\$0	\$113,200			
V29224	Revenue Agent Supervisor	0.0	0.0	0.5	\$0	\$0	\$26,700			
X29222	Revenue Agent	0.0	0.0	2.5	\$0	\$0	\$98,600			
X29223	Revenue Agent Senior	0.0	0.0	0.5	\$0	\$0	\$22,800			
A11123	Training Specialist II	0.0	1.0	2.0	\$0	\$47,900	\$98,000			
Benefits					\$0	\$15,800	\$118,500			
Operating Costs					1,331,242		<u> </u>			
Travel										
			\$0	\$5,000	\$40,000					
	Capital Improvements.									
					\$1,331,242	\$68,700	\$517,800			

LB 133 page 2 Fiscal Note 2021

Section 9 provides each qualified family residing at a common residence in Nebraska to be eligible to receive a consumption tax monthly allowance (Allowance) at the beginning of each month of the calendar year beginning in the month of January 2024. The monthly allowance is administered by the Department and disbursed by the State Treasurer. The allowance is the product of the consumption tax rate and the monthly poverty level for a family of the size of the qualified family. The monthly poverty level is one-twelfth of the annual poverty level for a particular family size under the poverty guidelines published in the Federal Register by the United States Department of Health and Human Services. The Tax Commissioner may begin collecting and processing registration forms for the Allowance during CY 2023 for disbursements beginning January 2024. Upon approval by the Tax Commissioner the Allowance is active for a period not to exceed five years and may be renewed for a period not to exceed five years. The Tax Commissioner is to create the qualified family update and renewal form. Section 9 also creates the Consumption Tax Transition Fund. In 2023 the State Treasurer will transfer funds from the Cash Reserve Fund to the Consumption Tax Transition Fund as provided in § 84-612 to pay the Allowances for the month of January 2024. Thereafter the Allowance funds are drawn from revenue collected from the consumption tax imposed under the EPIC Act.

Section 10 provides the sourcing provisions for the consumption tax. The consumption tax is a destination tax.

Section 11 requires a registered seller or other person liable to collect and remit consumption tax to submit to the Tax Commissioner on or before the 15th day of each month a report of the consumption taxes due in the previous calendar month. A registered seller may deduct and withhold from the consumption taxes due from the seller, .25% of the consumption tax collected to reimburse the seller for the cost of collecting the tax. For large sellers, the consumption tax is due weekly.

Section 12 contains provisions relating to registration requirements for persons required to collect and remit consumption taxes.

Section 13 requires registered sellers and other persons to report transactions using the cash accounting method unless an election is made to use the accrual accounting method.

Section 14 imposes civil and criminal penalties for persons who violate provisions of the EPIC Act.

Section 15. In all disputes concerning consumption taxes, the burden of production of documents and records is on the person engaged in the dispute with the Tax Commissioner and the burden of persuasion is on the Tax Commissioner.

Section 16 gives the Tax Commissioner authority to serve administrative summons and places restrictions on when the administrative summons may be used.

Section 17 requires that persons liable to remit the consumption tax must keep records for a period of three years after the later of the filing of the report pertaining to the records or the date when the report was due to be filed. The bill, however is silent on the statute of limitations for assessment or the possibility of extension agreements.

Section 18 imposes a requirement that a registered seller must give a purchaser a receipt for the purchase of taxable property or services for which a consumption tax is imposed and lists the information to be included in the receipt.

Section 19 imposes the applicable interest rate for debt instruments, investment financing leases, and other accounts.

LB 133 page 3 Fiscal Note 2021

Section 20. The proceeds of the taxes paid pursuant to the EPIC Act will be collected by the Department and remitted to the State Treasurer for credit to the General Fund.

Section 21 gives the Tax Commissioner the authority to seize property, garnish wages, or salary, and file liens to collect amounts due under the EPIC Act in certain situations.

Section 22 allows decisions of the Tax Commissioner under the EPIC Act to be appealed in accordance with the Administrative Procedure Act.

Section 23. A person engaged in a dispute with the Tax Commissioner pertaining to consumption taxes may be entitled to reasonable attorney's fees, accountancy fees, and other reasonable professional fees incurred in direct relation to the dispute, unless the Tax Commissioner establishes that the taxpayer's position was substantially justified.

Section 24 prohibits, in certain instances, any additions to tax under section 14 with respect to a period during which a case is pending under Title 11 of the Unites States Code.

Section 25 requires gaming sponsors to register and makes the taxable gaming services of a gaming sponsor subject to the consumption tax.

Section 26 makes purchase of taxable property or services by the federal government, state governments, and any political subdivisions subject to the consumption tax.

Section 27. Government enterprises operated by federal, state or local government units or political subdivisions must collect and remit consumption tax on any sale of taxable property or service. These enterprises may use the same exemptions from the consumption tax as private enterprises.

Section 28 allows an exception to the consumption tax on employee wages or salary for not-for-profit organizations organized and operated exclusively for certain purposes listed in EPIC Act. These organizations are required to pay consumption tax on all other taxable property and services.

Section 29 imposes the consumption tax on financial intermediation services with respect to an underlying investment account or debt. The consumption tax is imposed and collected with the same frequency that statements are rendered by the financial institution in connection with the investment account or debt but not less frequently than quarterly.

Section 30 imposes the consumption tax on financing leases and requires the Tax Commissioner to adopt and promulgate rules and regulations for disaggregating the principal and interest components of a financing lease.

Section 31 sets the interest rate for various debt instruments, investments, investment financing leases and accounts.

Section 32 provides an exemption of \$1,000 of gross payments from the consumption tax for persons not connected with a trade or business at any time during the calendar year prior to making the payment and if made to purchase taxable property or service brought into Nebraska by a person for use or consumption by that person in Nebraska. It exempts up to \$5,000 per calendar year of gross payments from the consumption tax if received by a person not connected with a trade or business in the calendar year prior to the receipt of the gross payments and in connection with a causal or isolated sale. It allows \$10,000 per calendar year of gross payments received

LB 133 page 4 Fiscal Note 2021

by a person from the sale of financial intermediation services to be claimed as a credit toward the EPC Act Tax. This credit is not available to "large sellers".

Section 33 provides for a transitional inventory credit for trades or businesses which held qualified inventory on the close of business on December 31, 2023. The credit is equal to the cost of the qualified inventory times the rate of the consumption tax.

Section 34 provides rights of taxpayers relating to the Department's examination of books and records, issuance of a preliminary assessments, and issuance of a final assessments.

Section 35 requires the Department to maintain a continuing education program to train employees with current knowledge of state and applicable federal tax law. Beginning 2025 the Tax Commissioner prepares an annual report and presents it to the Revenue Committee concerning the number and kind of audits, assessments, or examinations conducted in the previous year. The Tax Commissioner also develops procedures for monitoring employee performance which may include use of evaluations obtained from taxpayers.

Section 36 allows the Tax Commissioner to enter into written agreements with any registered seller to pay consumption tax that has been finally assessed or not appealed in installment payments for a period not lasting more than 12 months. The Tax Commissioner has authority to amend, modify or terminate the installment payment agreement in certain circumstances and will adopt and promulgate rules and regulations for implementation of this section. Cities, counties, or villages administering its own consumption tax have the same authority.

Section 37 pertains to the requirement of confidentiality of reports and report information provided to the Tax Commissioner or the Department pursuant to the EPIC Act.

Section 38 imposes interest on final assessments to accrue from date of entry of the final assessment.

Section 39 permits counties, cities or villages to impose its own separate consumption tax within its county, city, or village limits. There is no limit on the rate, frequency of change and no indication that the state is to collect local consumption taxes.

Section 40 contains provisions relating to State agencies', the University of Nebraska and the Nebraska state college system's annual budget requests beginning 2023. The annual budget request is due to the Governor and the chairperson of the Appropriations Committee of the Legislature by September 15. Increases are limited to the change in the CPI Index for all Urban Consumers.

Section 41 contains provisions relating county board's and community colleges' annual budget requests beginning in 2023. The annual budget requests are due to the Governor and the chairperson of the Appropriations Committee of the Legislature by September 15. Funds to counties and community colleges are to be distributed by appropriations from the Legislature. Increases are limited to the change in the CPI Index for all Urban Consumers.

Section 42. Beginning January 1, 2024, the primary source of funding for all public elementary and secondary schools and for all educational service units is the taxes collected under the Nebraska EPIC Consumption Tax Act. For budgetary purposes these entities, which receive revenue from the State, are considered part of the State Department of Education. The State Department of Education includes appropriations for all public elementary and secondary schools and all education services units in its annual budget request. Increases are limited to the change in the CPI Index for all Urban Consumers.

LB 133 page 5 Fiscal Note 2021

Section 43 contains provisions relating to the disbursement of the consumption tax revenue by the State Treasurer. Beginning in 2023 the Governor submits a comprehensive annual statewide budget to the Legislature by October 1 and the Appropriations Committee approves and submits a bill or bills for the budget for approval by the Legislature.

Sections 44 through 57 and 61 harmonizes provisions.

Section 58 amends § 77-6827 where there can be no new incentive applications under the ImagiNE Nebraska Act after the effective date of this act. Complete applications filed on or before the effective date of this act can be considered and approved if it meets the requirements of § 77-6839. Agreements may be executed with regard to complete applications filed on or before the effective date of this Act. None of these incentives acts are amended by LB 133 to allow credits against or refunds of the EPIC Consumption Tax

Section 59 amends § 79-1001 to make the Tax Equity and Educational Opportunities Support Act apply until January 1, 2024. Beginning in 2024, funding for the public schools is governed by the EPIC Act.

Section 60 amends § 84-612. The State Treasurer will transfer \$240 million from the Cash Reserve Fund to the Consumption Tax Transition Fund on or before December 31, 2023 or on a date as directed by the budget administrator of the budget division of the Department of Administrative Services.

The Department estimates that eliminating sales tax on Motor Vehicle and Non Motor Vehicle will have the following fiscal impact to various cash funds and local option sales tax:

	_	ghway Allocation fund (Cities and Counties)	State Highway Capital Improvement Fund		Highway Cash Fund		Local Option Sales Tax (Assume 1.5%)	
FY2022-23	\$	-	\$	-	\$	-	\$	-
FY2023-24	\$	(40,200,000)	\$	(28,100,000)	\$	(33,100,000)	\$	(248,000,000)
FY2024-25	\$	(159,700,000)	\$	(87,400,000)	\$	(135,800,000)	\$	(617,000,000)
FY2025-26	\$	(163,800,000)	\$	(90,400,000)	\$	(139,200,000)	\$	(638,000,000)
FY2026-27	\$	(168,100,000)	\$	(93,600,000)	\$	(142,600,000)	\$	(661,000,000)

For the purposes of calculating the consumption tax, the Department utilized the Personal Consumption Expenditure (PCE) from the Bureau of Economic Analysis and assumed that 90% of PCE is subject to the new consumption tax. The table below shows the General Fund revenue loss from eliminating the individual and corporation income tax and the sales and use tax; the General Fund revenue gain from the new consumption tax; the revenue loss for the counties with the elimination of property and inheritance tax; the general fund expenditure for monthly allowance; and the elimination of the Homestead exemption program and real property tax credit fund:

	General Fund	Revenues Loss For		Reduction in	
General Fund		Revenues Loss For		Reduction in	
	Revenues Loss	Counties from	General Fund	General Fund	General Fund
	From Eliminating	Elimination of	Expenditures for	Expenditure due to	Revenues From
	Income and Sales	Property and	Monthly Allowance	Homestead and Real	Consumption Tax
	Tax	Inheritance Tax		Property Tax Credit	
FY2022-23	\$ -	\$ -	\$ -	\$ -	\$ -
FY2023-24	\$ (2,152,000,000)	\$ (35,000,000)	\$ 868,000,000	\$ -	\$ 3,839,000,000
FY2024-25	\$ (5,527,000,000)	\$ (2,607,000,000)	\$ 1,770,000,000	\$ (392,800,000)	\$ 9,541,000,000
FY2025-26	\$ (5,772,000,000)	\$ (5,434,000,000)	\$ 1,805,000,000	\$ (397,500,000)	\$ 9,879,000,000
FY2026-27	\$ (6,027,000,000)	\$ (5,637,000,000)	\$ 1,841,000,000	\$ (402,400,000)	\$ 10,230,000,000

LB 133 page 6 Fiscal Note 2021

Note that the General Fund revenues gain from the consumption tax includes the tax on new motor vehicles that currently is distributed into three cash funds for highway, street, and road purposes. LB 133 does not provide sufficient detail regarding how the new revenue consumption tax would be distributed among various existing cash funds, the cities, and the counties. The General Fund revenues gain from consumption tax on the table above represent the total revenues before any redistribution of funds.

Assuming that the new revenue from consumption tax at 10.64% will be used to redistribute to all funds and local governments that are impacted by the elimination of other taxes, and funding the monthly allowance amount, then the net overall impact LB 133 will be as follows:

	Net Total of All
	Funds
FY2022-23	\$ -
FY2023-24	\$ 434,600,000
FY2024-25	\$ (970,100,000)
FY2025-26	\$ (3,765,900,000)
FY2026-27	\$ (3,937,900,000)

It is estimated that the Department will require 2.0 FTE Training Specialist IIs starting in FY2021-2022 and 2.0 FTE Revenue Tax Specialists for FY2023-2024 and FY2024-2025 only. The Department will require the addition of the following ongoing staff; starting in January 2024: 1.0 FTE Revenue Agent Supervisor, 1.0 FTE Revenue Agent Senior, and 5.0 FTE Revenue Agents; starting in January 2025: an additional 5.0 FTE Revenue Agents, 12.0 FTE Fiscal Compliance Analysts and 8.0 FTE Revenue Auditor IIIs; starting in July 2025: 2.0 FTE Attorney IIIs.

Reductions to existing Department's staff will occur in phases as tax issues are completed, beginning in 2025 through 2028. The following positions will be reassigned or eliminated as needed to fulfill departmental duties: 8.0 FTE Office Clerk IIIs, 1.0 FTE Revenue Operations Analyst I, 13.0 FTE Revenue Operations Analyst IIs, 1.0 FTE Revenue Supervisor II, 1.0 FTE Revenue Supervisor II, 1.0 FTE Revenue Agent Supervisor, 1.0 FTE Revenue Agent Senior, and 5.0 FTE Revenue Agents.

It is estimated that LB 133 will require a one-time programming charge of \$1,331,242 paid to the OCIO for mainframe and web development.

The operative date for this bill is three months after adjournment.

Note that the increases and reductions in FTE shown in table below are cumulative. Eliminating the property tax to be replaced by the EPIC Consumption tax will result in a significant reduction in costs and employees at the county level. This reduction cannot be determined by DOR. LB 133 would effectively repeal TEEOSA.

LB 133 page 7 Fiscal Note 2021

It's estimated that major objects expenditures for the years beyond FY23-24 will be as follows:

	Major Objects of Expenditure										
	24-25 25-26 26-27 24-25 25-26 26-27										
Class Code	Classification Title	<u>FTE</u>	FTE	<u>FTE</u>	Expenditures	<u>Expenditures</u>	Expenditures				
A29621	Revenue Tax Specialist	2.0	0.0	0.0	\$115,839	\$0	\$0				
V29224	Revenue Agent Supervisor	0.5	1.0	1.0	\$27,300	\$55,885	\$57,170				
X29222	Revenue Agent	2.5	10.0	10.0	\$100,850	\$412,609	\$422,102				
X29223	Revenue Agent Senior	0.5	1.0	1.0	\$23,339	\$47,642	\$48,819				
A11123	Training Specialist II	1.0	0.0	0.0	\$50,104	\$0	\$0				
A21211	Fiscal Compliance Analyst	0.0	6.0	12.0	\$0	\$270,540	\$553,500				
A21253	Revenue Auditor III	0.0	4.0	8.0	\$0	\$240,885	\$492,797				
G31113	Attorney III	0.0	2.0	2.0	\$0	\$155,879	\$159,519				
Benefits					\$104,705	\$390,555	\$641,824				
Operating Costs					\$0	\$0	\$0				
Travel					\$0	\$0	\$0				
Capital Outlay.			\$0	\$260,000	\$100,000						
Capital Improve	ements				\$0	\$0	\$0				
Total					\$422,137	\$1,833,995	\$2,475,731				

It's estimated that the reduction to major objects expenditures for the years beyond FY23-24 will be as follows:

	Major Objects of Expenditure								
		24-25	25-26	26-27	24-25	25-26	26-27		
Class Code	Classification Title	FTE	FTE	FTE	Expenditures	Expenditures	Expenditures		
R01113	Office Clerk III	1.0	3.0	6.0	\$ (26,600)	\$ (81,000)	\$ (164,500)		
R29111	Revenue Operations Clerk I	0.5	1.0	1.0	\$ (14,000)	\$ (28,400)	\$ (28,400)		
R29112	Revenue Operations Clerk II	1.0	4.0	10.0	\$ (32,400)	\$ (131,900)	\$ (335,500)		
G29330	Revenue Section Manager	0.5	1.0	1.0	\$ (31,700)	\$ (64,100)	\$ (64,100)		
V29114	Revenue Operations Supervisor I	1.0	3.0	3.0	\$ (44,200)	\$ (134,600)	\$ (134,600)		
V29115	Revenue Operations Supervisor II	0.5	1.0	1.0	\$ (25,500)	\$ (51,600)	\$ (51,600)		
V29224	Revenue Agent Supervisor	0.5	1.0	1.0	\$ (25,500)	\$ (51,600)	\$ (51,600)		
X29223	Revenue Agent Senior	0.5	1.0	1.0	\$ (21,800)	\$ (44,100)	\$ (44,100)		
X29222	Revenue Agent	1.0	2.0	4.0	\$ (40,362)	\$ (81,580)	\$ (166,050)		
A29622	Revenue Tax Specialist Senior	4.0	4.0	4.0	\$ (267,617)	\$ (267,617)	\$ (267,617)		
A29621	Revenue Tax Specialist	1.0	1.0	1.0	\$ (57,902)	\$ (57,902)	\$ (57,902)		
A27122	Revenue Property Assessment Liaison	10.0	10.0	10.0	\$ (501,065)	\$ (501,065)	\$ (501,065)		
A27334	Revenue Property Assessment Appraiser II	1.0	1.0	1.0	\$ (57,902)	\$ (57,902)	\$ (57,902)		
	Revenue Property Tax Admistrator	1.0	1.0	1.0	\$ (126,788)	\$ (126,788)	\$ (126,788)		
Benefits					\$ (400,669)	\$ (543,487)	\$ (672,815)		
Operating Cost	s				\$ (361,800)	\$ (370,100)	\$ (378,612)		
Travel					\$ -	\$ -	\$ -		
Capital Outlay.					\$ -	\$ -	\$ -		
Capital Improv	ements					\$ -	\$ -		
Total		•••••			\$ (2,035,804)	\$ (2,593,740)	\$ (3,103,151)		

Capital improvements.....

LB ⁽¹⁾ 133							FISCAL NOTE
State Agency OR I	Political Su	ıbdivision Name: (2	NE D	ept of Edu	cation		
Prepared by: (3)	Bryce \	Nilson/Janice Er	et Da	te Prepared: (4) 1/22/21	Phone	e: (5) 402-471-4320
	ES	STIMATE PROV	IDED BY	STATE AGE	NCY OR POI	LITICAL SUBDIV	ISION
		<u>EXPENDITUR</u>	<u>Y 2021-22</u> E <u>S</u>	<u>2</u> <u>REVENUE</u>	EX	FY 2 PENDITURES	2022-23 <u>REVENUE</u>
GENERAL FUN	DS						
CASH FUNDS							
FEDERAL FUNI	DS						
OTHER FUNDS							
TOTAL FUNDS					_		
Explanation of E	stimate:						
consumption ta University Syste growth can be e increase). Beginning in 20 TEEOSA woul detail on the cal school district a	ex will be em, State exceeded 223/24 so d be repolculation and ESU	10.64% on pro College System if an emergence chool year, NDI ealed as of 1/1/ for school func- budgets to Stat	duct and so a and cour y exist (up E budget v '24 and go ding detaile e control.	services subjectly boards we to 2.5%) and would include overned by the din this bill	ect to this ta ould be limit d or a nation e budgets of he NE EPIC . There app	x with some exerted to CPI growth all disaster is deconstructs. School districts Consumption Tears to be a shift	ace those taxes. This imptions. State agencies, the each year. This clared (up to a 5% and ESUs. Provisions of Tax Act. There is no tof local control for the limited to the annual
CPI. Since this bill confiscal impact is			_			w Governmenta	l agencies are funded the
D 10 '		BREAKDO	OWN BY N	AAJOR OBJE	CTS OF EXP	ENDITURE	
Personal Services POSIT	s: ION TIT	LE	NUMBER <u>21-22</u>	OF POSITIO 22-23		2021-22 PENDITURES	2022-23 EXPENDITURES
D C '							
Benefits Operating							
Travel							
Capital outlay							<u></u>
Aid							

TOTAL	

LB ⁽¹⁾ 133					FISCAL NOTE				
State Agency OR Political Subdivision Name:	₂₎ Nebra	Nebraska Community College Association							
Prepared by: (3) Greg Adams	Date	e Prepared: (4)	1/12/2021	Phone: (402 471 4685				
ESTIMATE PROV	VIDED BY S	TATE AGENO	CY OR POLITICA	AL SUBDIVIS	SION				
<u>I</u> <u>EXPENDITUR</u>	FY 2021-22 ES	REVENUE	EXPEND	<u>FY 20:</u> ITURES	<u>22-23</u> <u>REVENUE</u>				
GENERAL FUNDS	<u></u>				<u></u>				
CASH FUNDS									
FEDERAL FUNDS			-						
OTHER FUNDS									
TOTAL FUNDS	<u> </u>								
Explanation of Estimate:									
the ability of the six colleges to collect repealed as of January 1, 2024, it is d property tax that would have been coll tax.	ifficult to es lected and i	timate the dif	ference in rever neral fund dollar	nue to the co s intended to	olleges between				
Personal Services:	OWN BY M.	AJOR OBJECT	S OF EXPENDI	<u>rure</u>					
POSITION TITLE	NUMBER (21-22	OF POSITION 22-23	S 2021 <u>EXPEND</u>		2022-23 EXPENDITURES				
Benefits									
Operating									
Travel									
Capital outlay					·				
Aid									
Capital improvements									

TOTAL.....

LB (1)	133							FISCAL NOTE
State Ag	gency OR P	Political Su	ıbdivision Name: (2)	Nebrask	ka Departn	nent of Trans	portation	
Prepare	ed by: (3)	Jeness	a Boynton	Date P	repared: (4)	1/28/2021	Phone:	(5) 402-479-4691
		ES	STIMATE PROVII	DED BY STA	ATE AGENO	Y OR POLITIC	CAL SUBDIVIS	SION
			FY	2021-22			FY 20	022-23
			EXPENDITURES		EVENUE	<u>EXPENI</u>	<u>DITURES</u>	REVENUE
GENEF	RAL FUN	DS						
CASH I	FUNDS							
FEDER	AL FUNI	OS						
ОТНЕ	R FUNDS							
	L FUNDS							
LB133 Januar tax on all prod Tax of NDOT	the use of	to NDOT 4. The bit or consuledited to el is inclimated, w	mption of taxable the General Fun uded. vith guidance fron	praska EPI property of d. Section on the Depa	C Consumpor services i 8 of the bill artment of R	otion Tax. The n the State of provides exen evenue, the fis	EPIC Consu Nebraska at options from scal impact to	exists effective umption Tax imposes a rate of 10.64% with the EPIC Consumption the State Highway location Fund (cities
			as follows:	ingriway Co	asiri uliu (i	NDO1) and the	Filigilway Ali	ocation i una (cities
			State Highway			0 1 5 1		location Fund
	FY202	22-23	Improvemen \$	t Fund -	Highway \$	Cash Fund	(Cities an	d Counties)
	FY202		•	3,100,000)		(33,100,000)	\$	(40,200,000)
	FY202			,400,000)		135,800,000)		(159,700,000)
	FY202			,400,000)		139,200,000)		(163,800,000)
	FY202	26-27	\$ (93	,600,000)	\$ (142,600,000)	\$	(168,100,000)
require		ents to s	d have not directl scheduling of higl					biennium but will me required to design
Porsons	al Services		BREAKDOV	VN BY MAJ	OR OBJECT	S OF EXPEND	<u>ITURE</u>	
1 61 80112				UMBER OF	POSITIONS		21-22	2022-23
	POSIT	ION TIT	<u>LE</u>	<u>21-22</u>	<u>22-23</u>	EXPEN	<u>DITURES</u>	<u>EXPENDITURES</u>
_	=							
Capital	ımproven	nents						

TOTAL.....

I B I 5.5(1)	dopt the ertain oth	Nebraska El er taxes	PIC Consul	mption Tax	Act and	l eliminate		FISCAL NOTE
State Agency OR			₂₎ DO	UGLAS CO				
Prepared by: (3) Marcos San Martin, County Administration		San Martin,		Prepared: (4)	1/29/20)21	Phone: (5)	402.444.5116
	ES	TIMATE PRO	VIDED BY ST	<u> FATE AGENO</u>	CY OR PO	OLITICAL S	<u>UBDIVISIO</u>	N
	· -	<u>l</u> EXPENDITUR	FY 2021-22 ES	<u>REVENUE</u>	<u>E</u> 2	XPENDITU	<u>FY 2022-</u> RES	<u>-23</u> <u>REVENUE</u>
GENERAL FUN	NDS				_			
CASH FUNDS					_			
FEDERAL FUN	DS		<u></u>					
OTHER FUNDS	S							
TOTAL FUNDS	8	N/A		N/A		N/A		N/A
Explanation of I	Estimate:				_			
NEGATIVE (D		TAL \ FICCAL	IMPACT TO		COLINIT	-v		
cost of providir which limits the	ng direct so e annual t ce Index f	ervices will like oudget increas	ely continue se to that of	to outpace the the prior year	e annua ır plus n	I rate increa o more thai	ase allowan In the perce	The demand for and ce outlined by LB133, ntage change in the ear-by-year basis of
	populatio	ns. Such tax	structure ma	ıy have the ur	nintende			pact to lower income uiring additional local
Personal Service	26.	BREAKD	OWN BY MA	JOR OBJECT	S OF EX	PENDITUR	<u>EE</u>	
	ΓΙΟΝ ΤΙΤΙ	LE	NUMBER 0 21-22	OF POSITION <u>22-23</u>		2021-22 XPENDITU	RES	2022-23 EXPENDITURES
D C4.					_			
Benefits Operating					_			
Travel					_		<u></u>	
Capital outlay					_			
					_			
Capital improve	ments				_			

LB ⁽¹⁾ 133				FISCAL NOTE
State Agency OR P	Political Subdivision Name: (2)	Lancaster County		
Prepared by: (3)	Dennis Meyer	Date Prepared: (4)	1-14-21 Phone: (5)	402-441-6869
	ESTIMATE PROVID	DED BY STATE AGENC	CY OR POLITICAL SUBDIVISION	ON
	<u>FY :</u>	<u> 2021-22</u>	FY 2022	2- <u>23</u>
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNI	DS			
CASH FUNDS				
FEDERAL FUNI	OS			
OTHER FUNDS				
TOTAL FUNDS				

Explanation of Estimate:

Lancaster County's revenue would decrease because of the elimination of property taxes and inheritance taxes. The County's budgeted amount of property tax for FY20-21 was \$83.5 million and the amount for inheritance tax was \$5 million. The bill will not be effective until July 1, 2024 so the amount of property tax will be slightly higher. Estimating the amount of reduction in other revenues is almost impossible because of unknown variances. Interest earnings will be subject to when money is received at the county level versus when property tax was collected. Any changes to motor vehicle tax could result in a \$10 million loss in revenue to the county.

Estimating the changes in expenditures is impossible because of the unknown changes that could happen. Departments will need to be reorganized and policies and procedures will change tremendously due to the elimination of property taxes.

Payroll changes would need to be made and Lancaster County has implemented a new payroll system and that system would need to be updated.

Lancaster County will need to determine if a county consumption tax will be implemented. Collection and remittance policies and procedures would need to be implemented.

The County Treasurer's office will need to determine what revenues will still be collected at the county level. Property taxes are just a piece of what is collected. Distributions to local subdivisions will need to be changed.

The County Assessor/Register of Deeds office will need to be reorganized due to the elimination of property taxes.

Outstanding bonds that are backed by property tax will need to be reviewed.

The budget process will need to be reviewed because of the elimination of the Nebraska Budget Act. The bill requires a request be sent to the Governor and the chairperson of the Appropriations Committee. The information to be sent will drive what the county will need to do to comply.

BREAKD	OWN BY MAJ	OR OBJECTS O	<u>F EXPENDITURE</u>	
Personal Services:				
	NUMBER OF	POSITIONS	2021-22	2022-23
POSITION TITLE	21-22	<u>22-23</u>	EXPENDITURES	EXPENDITURES
			<u> </u>	
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Alu				·
Capital improvements				
TOTAL				

LB ⁽¹⁾ 133				FISCAL NOTE
State Agency OR Political Subdivision N	City of Linc	oln		
Prepared by: (3) James Van Brugg	jen Date Prepa	red: ⁽⁴⁾ 1/27/21	Phone: (5)	402-441-8301
ESTIMATE	PROVIDED BY STATE	AGENCY OR POLITIC	CAL SUBDIVISIO	ON
	FY 2021-22		FY 2022	2_03
EXPENDI	· · · · · · · · · · · · · · · · · · ·	NUE EXPEN	<u>DITURES</u>	REVENUE
GENERAL FUNDS				
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
TOTAL FUNDS				
				
Explanation of Estimate:				
	AKDOWN BY MAJOR	OBJECTS OF EXPEND	<u>OITURE</u>	
Personal Services:	NUMBER OF PO	SITIONS 20:	21-22	2022-23
POSITION TITLE	<u>21-22</u>	<u>22-23</u> <u>EXPEN</u>	<u>DITURES</u>	EXPENDITURES
Benefits				
Operating				
Travel Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB (1)	133						FISCAL NOTE			
State Ag	gency OR l	Political Subdivision Name: (2	Nebras	Nebraska Association of County Officials (NACO)						
Prepar	ed by: (3)	Elaine Menzel	Date	Prepared: ⁽⁴⁾	1/11/2021	Phone: (5)	402.434.5660			
		ESTIMATE PROV	IDED BY ST	CATE AGEN	CY OR POLITICA	AL SUBDIVISIO)N			
		T-	V 0001 00			EV 0000	0.0			
		<u>expendituri</u>	<u>Y 2021-22</u> E <u>S</u> <u>l</u>	REVENUE	EXPEND	<u>FY 2022</u> <u>ITURES</u>	<u>REVENUE</u>			
GENE	RAL FUN	DS								
CASH 1	FUNDS									
FEDEF	RAL FUN	DS	<u> </u>							
OTHE	R FUNDS	<u> </u>	_							
	L FUNDS									
			_							
Explan	ation of E	stimate:								
LB 13 Janua These	3 would ary to Ode lost tax	erty taxes. Inheritance eliminate this tax. The ctober, collections und kes would need to be resident to make	ne Qualified der the Quar eplaced fo	d Judgmen alified Judo r each cou	t Payment Act gment Paymer	would be rep	ealed. In 2020, fover \$1.36 million.			
			OWN BY MA	JOR OBJECT	TS OF EXPENDI	<u>TURE</u>				
Person	<u>al Service</u>		NUMBER O	F POSITION	S 2021	-22	2022-23			
	POSIT	TION TITLE	21-22	<u>22-23</u>	EXPEND		EXPENDITURES			
			-	-						
D C.										
-					_					
					-					
Capital	improvei	ments								
то	TAL						_			